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THE DIRECTOR OF CENTRAL INTELLIGENCE
WASHINGTON, D. C. 20505

ATTACHMENT 3

MEMORANDUM FOR: Recipients of National Intelligence Estimate
11-3/8-76, "Soviet Forces for Intercontinental
Conflict Through the Mid-1980s"

FROM George Bush

1. The attached National Intelligence Estimate is the official appraisal of the Director of Central Intelligence. This Estimate, including its italicized statements of differing views by members of The National Foreign Intelligence Board, was drafted and coordinated by professional intelligence officers of the US Intelligence Community and was approved by me with the advice of the Board.

2. The judgments arrived at in this Estimate were made after all parties to the Estimate had the benefit of alternative views from the various elements of the Community and from panels of experts from outside government on a few selected subjects. The assembling of the panels of outside experts, and the consideration of their views, was agreed upon by me and the President's Foreign Intelligence Advisory Board as an experiment, the purpose of which was to determine whether those known for their more somber views of Soviet capabilities and objectives could present the evidence in a sufficiently convincing way to alter the analytical judgments that otherwise would have been presented in the attached document. The views of these experts did have some effect. But to the extent that this Estimate presents a starker appreciation of Soviet strategic capabilities and objectives, it is but the latest in a series of estimates that have done so as evidence has accumulated on the continuing persistence and vigor of Soviet programs in the strategic offensive and defensive fields.

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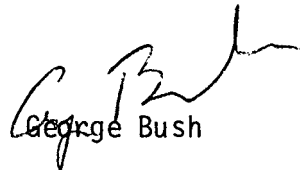
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3. The experiment in competitive analysis that was begun with this Estimate has not been completed, and any final judgment on its utility cannot be rendered. Nevertheless, there is a negative aspect that is already clear and which concerns me deeply; namely, the selective leaks regarding the details of the process and, worse, the substantive conclusions developed by the "Team B" panel that was concerned with Soviet strategic objectives. Inspired by these selective leaks, allegations have appeared in the press that the judgments appearing in this official Estimate were shaped by pressure from the "Team B."

4. There is no truth to such allegations. The judgments in the attached Estimate are the best that can be made on the basis of the analysis of the available evidence.

5. Although these leaks may appear to discredit what I continue to regard as a worthwhile experiment, they have not diminished the integrity of the Estimate itself, nor the integrity of the Intelligence Community.



George Bush

Attachment